

Message Text

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SUBJECT: TTBT/PNE NEGOTIATIONS: WEEKLY SUMMARY - FIFTH WEEK

TTBT/PNE DELEGATION MESSAGE NO. 43

1. SUMMARY. FIFTH WEEK OF ROUND IV INCLUDED THREE RESTRICTED MEETINGS AND SEVEN WORKING GROUP MEETINGS. AT RESTRICTED MEETINGS OCTOBER 6 AND 8 MOROKHOV RECOUNTED SOVIET DISAGREEMENTS WITH DRAFT TREATY AND PROTOCOLS PROVIDED BY US AND SAID SOVIETS WOULD PROVIDE SOVIET VERSION OF TREATY AND PR FOR CONSIDERATION AT WORKING GROUP MEETINGS. SINGLE SOVIET PROTOCOL INTENDED TO COVER TWO US PROTOCOLS. AT WORKING GROUP I MEETINGS ON OCTOBER 9 AND 10, US GAVE PRELIMINARY REACTION TO SOVIET DRAFT TREATY AND PROTOCOL ARTICLES, AND POSED QUESTIONS TO SOVIET SIDE REGARDING DEFINITIONS AND DESIGNATED PERSONNEL ACTIVITIES AS REFLECTED IN SOVIET DRAFT. IN RESTRICTED MEETING OCTOBER 10 STOESEL SAID SOVIET PROTOCOL ARTICLE IV, THAT REPLACES US PROTOCOL I ARTICLE VI AND ALL OF PROTOCOL II, IS ESSENTIALLY DEVOID OF SUBSTANCE AND PROPOSED JOINT EFFORT TO WORK OUT MUTUALLY SATISFACTORY AGREEMENT. IN BOTH THE RESTRICTED MEETING AND WORKING GROUP MEETING OF OCTOBER 10 SOVIETS SAID PRESENCE OF FOREIGNERS OR USE OF FOREIGN EQUIPMENT AT SOVIET NUCLEAR EXPLOSION SITES ARE SEVERELY RESTRICTED OR PROHIBITED BY SOVIET LAW WHICH TAKES PRECEDENCE OVER TREATY OBLIGATION. END SUMMARY.

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2. IN RESTRICTED MEETING OF OCTOBER 6, MOROKHOV COMMENTED

ON DRAFT TREATY. SOVIETS CONCERNED ABOUT NO STATEMENT ON COOPERATION SO THEY WILL PROVIDE WORKDS. SOVIETS WILL ALSO PUT PART OF TREATY ARTICLE I IN PREAMBLE AND REST IN ANOTHER ARTICLE. ARTICLE II DEFINITIONS ARE NOT SATISFACOTORY IN RUSSIAN. SOVIETS CONSIDER ARTICLE II KEY AND WILL FORMULATE WORDS BASED ON SOVIET POSITION. SOVIETS DO NOT UNDERSTAND ARTICLE IV. ONLY MINOR COMMENTS ON ARTICLES V AND VII BUT WILL INCLUDE BOTH IN ONE ARTICLE. SOVIETS DO NOT LIKE ARTICLE VI BECAUSE THEY SAY IT CONFLICTS WITH NPT ARTICLE V AND THEY SAY ARTICLE VII PARA 2 DOES NOT GO FAR ENOUGH ON OBLIGATION TO COOPERATE. SOVIET DRAFT PROPOSED PROVISION FOR JOINT COMMISSION ON COOPERATION IN PNE FIELD. SOVIETS WANT TREATY OF UNLIMITED DURATION BUT WITH SUPREME-INTEREST TERMINATION CLAUSE.

3. WORKING GROUP I MET OCTOBER 7. TIMERBAEV MADE INTRODUCTORY REMARKS AND HANDED OVER TEXTS OF COMPLETE SET OF DRAFT TREATY ARTICLES, SUBMITTED AD REFERENDUM TO SOVIET DELEGATION (MOSCOW 14289).

4. MOROKHOV MADE GENERAL COMMENTS ON US DRAFT PROTOCOLS AT RESTRICTED MEETING OCTOBER 8. SOVIETS SAID THERE SHOULD BE ONLY ONE PROTOCOL. HE WANTS PREAMBLE TO CONTAIN STRONG LANGUAGE ON COOPERATION. ACTIVITIES OF DESIGNATED PERSONNEL WOULD BE POSSIBLE ONLY IN FRAMEWORK OF COOPERATION. SOVIETS WOULD PRESENT SIMILAR DEFINITIONS EXCEPT FOR WORD "EVENT", WHICH THEY SAY HAS NO CLEAR MEANING IN RUSSIAN. WHILE SOVIETS AGREE WITH ESSENCE OF US PROTOCOL I ARTICLE II THEY PROPOSE WORDS FOR THE IDEA ELSEWHERE. SOME INFORMATION EXCHANGE ITEMS WILL BE CHANGED TO REFLECT AGREEMENTS REACHED IN EXPERTS' MEETINGS. SOVIETS FEEL INFORMATION REQUESTED IS FAR TOO DETAILED AND THE VERIFICATION PROCEDURES PROPOSED BY US MAY PROVIDE MORE INFORMATION THAN NEEDED FOR VERIFYING COMPLIANCE WITH TREATY.

5. AT WORKING GROUP II MEETING, OCTOBER 8, SAFRONOV HANDED OVER TEXT OF DRAFT ARTICLES OF PROTOCOL, AD REFERENDUM TO SOVIET DELEGATION. WORKING GROUP I THEN CONVENED AND BUCHHEIM ASKED QUESTIONS OF TIMERBAEV ABOUT SOVIET DRAFT TREATY ARTICLES (MOSCOW 14394). TIMERBAEV SAID OMISSION OF CONTENT OF US ARTICLE VI

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WAS DELIBERATE BECAUSE IT STATES CONDITIONS ON PNE SERVICES TO THIRD COUNTRIES. CONTENT OF US ARTICLE IV WAS OMITTED BECAUSE WORDING COULD BE UNDERSTOOD ONLY IF PNES WERE CONSIDERED AS SPECIAL OCCASIONS, BUT SOVIETS AGREED THAT PNES SHOULD NOT BE USED FOR WEAPON DEVELOPMENT AND THIS POINT SHOULD BE REFLECTED IN PREAMBLE.

6. US SIDE ASKED QUESTIONS ABOUT SOVIET DEFINITIONS AND

INFORMATION EXCHANGE FORMULATIONS AT WORKING GROUP II MEETING, OCTOBER 9. US DELEGATION ASKED WHY US FORMULATIONS CHANGED. US SIDE MADE GENERAL COMMENT ON INADEQUACY OF SOVIET ARTICLE IV. MEANINGS OF TERMS DEFINED IN SOVIET TEXT WERE DISCUSSED AT LENGTH.

7. AT WORKING GROUP I MEETING, OCTOBER 9, BUCHHEIM OFFERED COMMENTS AND QUESTIONS ABOUT SOVIET TREATY ARTICLES (MOSCOW 14433). TIMERBAEV SAID US TITLE IS ACCEPTED. HE SAID THAT INTRODUCTORY LANGUAGE IN US LANGUAGE IN US ARTICLE III AND SOVIET ARTICLE II HAVE SIMILAR BUT NOT IDENTICAL MEANINGS. SOVIETS ALSO AGREED WITH IDEA OF US ARTICLE IV, THAT WEAPON-RELATED BENEFITS SHOULD NOT BE OBTAINED FROM PNES, BUT INCLUDE THIS IN PREAMBLE NOT IN AN OPERATIVE ARTICLE. BOTH SIDES WORKEED UP COMPARATIVE JOINT DRAFT TEXTS OCTOBER 10 AND EXCHANGED THEM.

8. IN RESTRICTED MEETING OCTOBER 10, STOESSEL EXPRESSED CONCERN OVER ARTICLE IV OF SOVIET DRAFT PROTOCOL. IT CUTS OUT US PROTOCOL II AND ARTICLE VI OF PROTOCOL I, AND IS DEVOID OF SUBSTANCE. MOROKHOV SAID THET USE OF US INSTRUMENTS BY US FOR VERIFICATION WITHIN USSR ABSOLUTELY UNACCEPTABLE TO USSR. TWO BIG PROBLEMS ARE: (A) GAINING UNNECESSARY INFORMATION, AND (B) BRINGING IN SUCH INSTRUMENTS IS AGAINST SOVIET LAW BECAUSE AREAS AROUND PNE SITES ARE RESTRICTED AREAS. THE LAW WOULD NOT BE SUSPENDED REGARDLESS OF TREATY COMMITMENT. SUGGESTED EQUIPMENT OPERATED ANC CONTROLLED BY HOST WITH INSTRUCTION OF VERIFYING SIDE.

9. IN WORKING GROUP II MEETING OCTOBER 10, SAFRONOV DISCUSSED ARTICLES OF SOVIET DRAFT PROTOCOL AND COMPARED THE CONTENT TO US DRAFT PROTOCOL I. HE HAD ONLY GENERAL
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REMARKS ABOUT US PROTOCOL II. SOVIETS SAID VERIFICATION MUST BE CARRIED OUT BY MEANS WHICH ARE OWNED AND OPERATED BY SIDE CARRYING OUT EXPLOSION. SAFRONOV COMPARED SOVIET ARTICLES IV,V, VI, VII WITH US TEXT. SAID THERE ARE SOME SIGNIFICANT DIFFERENCES IN PRINCIPLE BETWEEN TWO SIDES. INCLUDED ARE WHOSE INSTRUMENTS ARE TO BE USED AND VOLUME OF INFORMATION TO BE EXCHANGED WITH RESPECT TO OBSERVER FUNCTIONS. SAFRONOV, UNDER INSTRUCTIONS, REPEATED MORKHOV'S STATEMENT OF RESTRICTED MEETING, THAT SOVIET LAW WOULD TAKE PRECEDENCE REGARDLESS OF TREATY COMMITMENT, AND THIS WOULD MEAN, INTER ALIA, THAT PERSONS NOT INVOLVED IN PROJECT CANNOT STAY IN AREA OR TAKE PHOTOS.
STOESSEL

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